

General Assembly

Substitute Bill No. 5481

February Session, 2022



AN ACT CONCERNING THE DEPARTMENT OF PUBLIC HEALTH'S RECOMMENDATIONS REGARDING CHANGE OF OWNERSHIP IN HEALTH CARE FACILITIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 19a-493 of the 2022 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective July 1, 2022):
- 4 (a) Upon receipt of an application for an initial license, the
- 5 Department of Public Health, subject to the provisions of section 19a-
- 6 491a, shall issue such license if, upon conducting a scheduled inspection
- 7 and investigation, the department finds that the applicant and facilities
- 8 meet the requirements established under section 19a-495, provided a
- 9 license shall be issued to or renewed for an institution, as defined in
- section 19a-490, only if such institution is not otherwise required to be
- 11 licensed by the state. If an institution, as defined in subsections (b), (d),
- 12 (e) and (f) of section 19a-490, applies for license renewal and has been
- 13 certified as a provider of services by the United States Department of
- 14 Health and Human Services under Medicare or Medicaid programs
- 15 within the immediately preceding twelve-month period, or if an
- institution, as defined in subsection (b) of section 19a-490, is currently
- 17 certified, the commissioner or the commissioner's designee may waive

on renewal the inspection and investigation of such facility required by this section and, in such event, any such facility shall be deemed to have satisfied the requirements of section 19a-495 for the purposes of licensure. Such license shall be valid for two years or a fraction thereof and shall terminate on March thirty-first, June thirtieth, September thirtieth or December thirty-first of the appropriate year. A license issued pursuant to this chapter, unless sooner suspended or revoked, shall be renewable biennially (1) after an unscheduled inspection is conducted by the department, and (2) upon the filing by the licensee, and approval by the department, of a report upon such date and containing such information in such form as the department prescribes and satisfactory evidence of continuing compliance with requirements established under section 19a-495. In the case of an institution, as defined in subsection (d) of section 19a-490, that is also certified as a provider under the Medicare program, the license shall be issued for a period not to exceed three years, to run concurrently with the certification period. In the case of an institution, as defined in subsection (m) of section 19a-490, that is applying for renewal, the license shall be issued pursuant to section 19a-491. Except in the case of a multicare institution, each license shall be issued only for the premises and persons named in the application. Such license shall not be transferable or assignable. Licenses shall be posted in a conspicuous place in the licensed premises.

(b) [(1)] A nursing home license may be renewed biennially after [(A)] (1) an unscheduled inspection conducted by the department, [(B)] (2) submission of the information required by section 19a-491a, and [(C)] (3) submission of evidence satisfactory to the department that the nursing home is in compliance with the provisions of this chapter, the regulations of Connecticut state agencies and licensing regulations.

[(2)] (c) (1) For the purposes of this subsection, "facility" means any facility licensed by the Department of Public Health pursuant to chapter 368v and "institution" has the same meaning as provided in section 19a-490. Any change in the ownership of a facility or institution [, as defined

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in section 19a-490,] owned by an individual, partnership or association or the change in ownership or beneficial ownership of [ten per cent or more of the stock of a corporation] the entity which owns, conducts, operates or maintains such facility or institution, including a change in ownership or beneficial ownership resulting in a transfer to a person related by blood or marriage to such an owner or beneficial owner, shall be subject to prior approval of the department. [after a scheduled inspection of such facility or institution is conducted by the department, provided such approval shall be conditioned upon a showing by such facility or institution to the commissioner that it has complied with all requirements of this chapter, the regulations relating to licensure and all applicable requirements of the regulations of Connecticut state agencies. Any such change in ownership or beneficial ownership resulting in a transfer to a person related by blood or marriage to such an owner or beneficial owner shall not be subject to prior approval of the department unless: (A) Ownership or beneficial ownership of ten per cent or more of the stock of a corporation, limited liability company, partnership or association which owns, conducts, operates or maintains more than one facility or institution is transferred; (B) ownership or beneficial ownership is transferred in more than one facility or institution; or (C) the facility or institution is the subject of a pending complaint, investigation or licensure action. If the facility or institution is not in compliance, the commissioner may require the new owner to sign a consent order providing reasonable assurances that the violations shall be corrected within a specified period of time. Notice of any such proposed change of ownership shall be given to the department at least one hundred twenty days prior to the effective date of such proposed change.]

(2) Not later than one hundred twenty days before the proposed date of a change in ownership of a facility or institution, the proposed new owner of such facility or institution shall submit an application for approval to the department pursuant to subdivision (1) of this subsection. Such application shall be in a form and manner prescribed by the commissioner and shall include, but need not be limited to, the

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following: (A) A cover letter stating the applicant's intent to purchase 85 86 the facility or institution and identification of the facility or institution by name, address, county and number and type of beds licensed by the 87 department; (B) a description of the proposed transaction, including the 88 89 name of each current owner of the facility or institution; (C) the name of 90 each proposed new owner; (D) the name of each owner of any 91 nonpublicly traded parent corporation of each proposed new owner; (E) 92 if applicable, the proposed new owner's organizational chart, such 93 proposed new owner's parent corporation's organizational chart, and 94 the organizational chart of each wholly-owned subsidiary of such 95 proposed new owner; (F) a copy of the agreement of sale and, if applicable, a copy of any lease or management agreements; (G) a 96 projection of profits and losses and a capital budget projection, 97 including, but not limited to, accounts payable with amount due, days 98 99 overdue and details of payment to all such accounts, for the three years 100 following the change in ownership; (H) the name and address of any licensed health care facility owned, operated or managed by each 101 proposed owner in the United States or any territory of the United States 102 during the five years preceding the date on which such application is 103 submitted and audited financial statements for each such facility for the 104 three years preceding the date on which such application is submitted; 105 106 (I) disclosure of any direct or indirect interests, including such interests 107 in intermediate entities and parent, management and property 108 companies and other related entities; (I) a statement that the facility or 109 institution is not the subject of a pending complaint, investigation or licensure action in the state or reciprocal action in another state; (K) 110 disclosure of whether the facility or institution has been subject to (i) 111 112 three or more civil penalties imposed through final order of the commissioner in accordance with the provisions of sections 19a-524 to 113 114 19a-528, inclusive, or civil penalties imposed pursuant to the laws or 115 regulations of another state during the two-year period preceding the 116 date on which such application is submitted, or (ii) sanctions, other than 117 civil penalties less than or equal to twenty thousand dollars, imposed in any state through final adjudication under the Medicare or Medicaid 118 119 program pursuant to Title XVIII or XIX of the federal Social Security Act,

42 USC 301, as amended from time to time; and (L) disclosure of whether any proposed new owner's Medicare or Medicaid provider agreement has been terminated or not renewed in any state. For the purposes of this subdivision, "organizational chart" means a graphical representation of an organization, including, but not limited to, the relationships between such organization's employees, departments and the jobs within such organization.

(3) After receiving an application for change in ownership, the department shall schedule an inspection of such facility or institution to determine if the facility or institution has complied with the requirements of this chapter and the regulations of Connecticut state agencies relating to licensure of such facility or institution. If a facility or institution is not in compliance with the requirements of a corrective action plan or in violation of any provision of the general statutes or the regulations of Connecticut state agencies, the commissioner may deny the applicant's change in ownership or require the proposed new owner to sign a consent order, which shall include, but need not be limited to, the implementation of a corrective action plan for any such violation within a specified time period. The commissioner may assess a civil penalty of not more than one thousand dollars for each day the owner of the facility or institution is in violation of any provision of the general statutes or the regulations of Connecticut state agencies or such consent order. If the commissioner disapproves a change in ownership, a person related by blood or marriage to the applicant may not apply to acquire ownership interest in the facility or institution. For the purposes of this subdivision, "a person related by blood or marriage" means a parent, spouse, child, brother, sister, aunt, uncle, niece or nephew.

(4) For the purposes of this [subdivision] <u>subsection</u>, a change in the legal form of the ownership entity, including, but not limited to, changes from a corporation to a limited liability company, a partnership to a limited liability partnership, a sole proprietorship to a corporation and similar changes, shall not be considered a change of ownership if the beneficial ownership remains unchanged and the owner provides such

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information regarding the change to the department as may be required by the department in order to properly identify the current status of ownership and beneficial ownership of the facility or institution. For the purposes of this subdivision, a public offering of the stock of any corporation that owns, conducts, operates or maintains any such facility or institution shall not be considered a change in ownership or beneficial ownership of such facility or institution if the licensee and the officers and directors of such corporation remain unchanged, such public offering cannot result in an individual or entity owning ten per cent or more of the stock of such corporation, and the owner provides such information to the department as may be required by the department in order to properly identify the current status of ownership and beneficial ownership of the facility or institution.

[(c)] (d) (1) A multicare institution may, under the terms of its existing license, provide behavioral health services or substance use disorder treatment services on the premises of more than one facility, at a satellite unit or at another location outside of its facilities or satellite units that is acceptable to the patient receiving services and is consistent with the patient's assessment and treatment plan. Such behavioral health services or substance use disorder treatment services may include methadone delivery and related substance use treatment services to persons in a nursing home facility pursuant to the provisions of section 19a-495c.

(2) Any multicare institution that intends to offer services at a satellite unit or other location outside of its facilities or satellite units shall submit an application for approval to offer services at such location to the Department of Public Health. Such application shall be submitted on a form and in the manner prescribed by the Commissioner of Public Health. Not later than forty-five days after receipt of such application, the commissioner shall notify the multicare institution of the approval or denial of such application. If the satellite unit or other location is approved, that satellite unit or location shall be deemed to be licensed in accordance with this section and shall comply with the applicable

- requirements of this chapter and regulations adopted under this chapter.
- 188 (3) A multicare institution that is a hospital providing outpatient 189 behavioral health services or other health care services shall provide the 190 Department of Public Health with a list of satellite units or locations 191 when completing the initial or renewal licensure application.
 - (4) The Commissioner of Public Health may adopt regulations, in accordance with the provisions of chapter 54, to carry out the provisions of this subsection. The Commissioner of Public Health may implement policies and procedures necessary to administer the provisions of this subsection while in the process of adopting such policies and procedures as regulation, provided the commissioner prints notice of intent to adopt regulations in the Connecticut Law Journal not later than twenty days after the date of implementation. Policies and procedures implemented pursuant to this section shall be valid until the time final regulations are adopted.
 - Sec. 2. Subsection (a) of section 19a-528a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2022*):
 - (a) For any application of licensure for the acquisition of a nursing home, any potential nursing home licensee or owner shall submit in writing, a change in ownership application with respect to the facility for which the change in ownership is sought. The application shall be submitted in the form and manner prescribed by the Commissioner of Public Health. The commissioner shall include on the first page of the application the following statement: "NOTICE: The State of Connecticut values the quality of care provided to all nursing home residents. Please know that any nursing home licensee, owner or officer, including, but not limited to, a director, trustee, limited partner, managing partner, general partner or any person having [at least a ten per cent] an ownership interest in the nursing home or the entity that owns the nursing home, and any administrator, assistant administrator, medical

director, director of nursing or assistant director of nursing may be subject to civil and criminal liability, as well as administrative sanctions under applicable federal and state law, for the abuse or neglect of a resident of the nursing home perpetrated by an employee of the nursing home."

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2022	19a-493
Sec. 2	July 1, 2022	19a-528a(a)

Statement of Legislative Commissioners:

In Section 1(c)(1), "<u>"facility"</u> and "<u>institution"</u> have the same meanings as provided in section 19a-490" was changed to "<u>""facility"</u> means any facility licensed by the Department of Public Health pursuant to chapter 368v and "institution" has the same meaning as provided in section 19a-490" for accuracy; and in Section 1(c)(3), "<u>After receiving an application</u>" was changed to "<u>After receiving an application for change in ownership</u>" for clarity and "<u>If an applicant is not in compliance</u>" was changed to "<u>If a facility or institution is not in compliance</u>" for clarity.

PH Joint Favorable Subst.